

## Message Text

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FM SECSTATE WASHDC  
TO AMEMBASSY KINGSTON

C O N F I D E N T I A L STATE 187407

NESCO

FOLLOWING REPEAT PARIS 20366 ACTION SECSTATE DTD 06 AUG

QTE

C O N F I D E N T I A L PARIS 20366

NESCO

E. O. 11652: GDS  
TAGS: AORG, OCON, UNESCO

SUBJECT: PROVISIONAL AGENDA OF 98TH EXBD: IN-  
CLUSION OF ITEM ON ISRAELI MEMBERSHIP IN  
EUROPEAN REGIONAL ACTIVITY GROUP

REF: STATE 181682; PARIS 17202

1. PERMDEL CONCURS FULLY WITH DEPT'S REFTEL ASSESSMENT  
THAT WE PROCEED ON COURSE OF MAXIMUM FLEXIBILITY IN  
ORDER TO ENSURE MAXIMUM POSITIVE EFFECT OR AT LEAST  
AVOID COUNTER-PRODUCTIVE DEFEAT RE ISRAELI-EUROPEAN  
REGIONAL GROUP ISSUE.

2. HOWEVER, PERMDEL MAKES REFERENCE TO BASIC PLAN OF  
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ACTION OUTLINED IN REFTEL 17202 OF JULY 1 AND WOULD  
STRONGLY RECOMMEND AS ALTERNATIVE TO PROPOSED TACTICS  
IN DEPT'S REFTEL, THE FOLLOWING: (A) THAT DEPARTMENT  
BEGIN TO APPROACH ALL CAPITALS OF EXBD MEMBERS NO LATER

THAN AUGUST 15 ADVISING US HOPE FOR FORWARD MOVEMENT ON THIS ISSUE BY INCLUSION OF ITEM ON BOARD AGENDA AND INFORMING RESPECTIVE CAPITALS OF DRAFT RESOLUTION WE HAVE IN MIND; (B) PARTICULAR APPROACH TO WESTERN EUROPEANS ON EXBD ASKING THEIR CO-SPONSORSHIP OF THIS DR (TEXT OF WHICH, OF COURSE, WOULD ACCOMPANY INSTRUCTIONS TO WEO CAPITALS CONCERNED) OR, AT MINIMUM, FIRM AGREEMENT TO PROVIDE VOCAL SUPPORT AS WELL AS VOTE IN FAVOR; AND (C) DEPENDING ON REACTIONS, WE WOULD DECIDE BY LATE AUGUST WHETHER TO PRESS FORWARD WITH ITEM WHICH WE WOULD THEN INSCRIBE ON PROVISIONAL AGENDA BY LETTER TO EXBD SECRETARY WHO WILL CIRCULARIZE THIS TO EXBD MEMBERS AS ADDENDUM TO PROVISIONAL AGENDA.

3. WE WOULD ALSO UNDERLINE IMPORTANCE OF PROCEEDING ONLY IF WE HAVE REASONABLE ASSURANCE OF SUCCESS AS RESULT DEMARCHES TO CAPITALS ON PASSAGE OF DRAFT RESOLUTION.

4. PERMDEL RECOMMENDATIONS BASED ON OUR ASSESSMENT THAT DIRECT AND STRAIGHTFORWARD COURSE MOST ADVISABLE. ANY US INITIATIVE ON ANY ASPECT OF UNESCO'S REGIONAL ACTIVITY GROUPS WILL BE IMMEDIATELY INTERPRETED BY OTHER BOARD MEMBER STATES AS LINKED TO ISRAELI QUESTION. INDEED, US INTENTION TO MOVE FOR POSITIVE ACTION THIS ISSUE ALREADY WIDELY KNOWN AND IT WOULD BE IMPOSSIBLE TO GIVE ANY OTHER IMPRESSION.

5. AS PREVIOUSLY RECOMMENDED, PERMDEL BELIEVES IT IMPERATIVE THAT, IN ADDITION CAREFUL GROUNDWORK PREPARATION THROUGH DEMARCHES TO CAPITALS, BOARD CHAIRMAN HECTOR WYNTER BE INFORMED AND CONSULTED ABOUT OBTAINING PASSAGE OF DRAFT RESOLUTION. HE IS KEY FIGURE WHOSE SUPPORT WILL BE ESSENTIAL. LAST MINUTE OR ONLY CASUAL INFORMATION AS TO OUR INTENTIONS WOULD RISK SLIGHTING WYNTER'S FEELINGS AND, AS RESULT, HIS PERSONAL SUPPORT FOR MEASURE IN WHICH NEITHER HE NOR CONFIDENTIAL

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JAMAICA HAVE ANY IMPORTANT INTEREST AT STAKE.

6. IN RESPONSE REFTTEL PARA 4 QUERY, PERMDEL PROPOSES THAT ITEM BE LABELED "METHODS OF WORK OF THE ORGANIZATION: MEMBERSHIP OF REGIONAL ACTIVITY GROUPS." RATIONALE TO BE USED IN PUBLIC INTRODUCTION OF ITEM MIGHT BE AS FOLLOWS: (A) 18TH GC RESOLUTION (RES. 46.1) LEFT UNFULFILLED. WHAT RESOLUTION ITSELF STATES IS "RIGHT AND DUTY" OF EVERY MEMBER STATE TO PARTICIPATE FULLY IN UNESCO REGIONAL ACTIVITIES; (B) RESOLUTION FURTHER TAKES DECISION TO EXAMINE AT 19TH GENERAL CONFERENCE "OUTSTANDING QUESTIONS" OF MEMBER STATES NOT YET PLACED IN REGIONAL GROUP; (C) WHILE WE FULLY AWARE

ONLY GENERAL CONFERENCE CAN TAKE FINAL ACTION, IT WOULD SEEM NEVERTHELESS APPROPRIATE FOR EXECUTIVE BOARD TO ENDORSE PRINCIPLE ENUNCIATED ABOVE AND, THROUGH ADOPTION OF DR, MAKING POSITIVE TO CONCLUDE RECOMMENDATION TO 19TH GC TO CONCLUDE THIS IMPORTANT UNFINISHED BUSINESS.

7. AS IMPLICIT INTENT OF DR IS SO READILY DISCERNIBLE, ADVANCE SOUNDINGS SHOULD INDICATE WHETHER IT WILL BE PASSED. WE BELIEVE US GUIDELINE SHOULD BE PROCEEDING WITH DR ONLY IF THERE REASONABLE ASSURANCES ON BASIS PRE-BOARD SESSION DEMARCHES OF ITS PASSING AND REFRAIN FROM LAUNCHING ANY INITIATIVE THAT WOULD FURTHER AGGRAVATE MATTERS. AS DEPARTMENT AWARE, MUCH DEPENDS ON UNPREDICTABLE VARIABLE OF LEVEL OF TENSION IN MIDEAST.

GAMMON UNQTE KISSINGER

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